# COMMONWEALTH OF KENTUCKY MASON FISCAL COURT ORDINANCE NO. 23-02

AN ORDINANCE RELATING TO THE IMPOSITION
AND ADMINISTRATION OF AN OCCUPATIONAL LICENSE,
AND IMPOSING AN OCCUPATIONAL LICENSE TAX
ON PERSONS AND BUSINESS ENTITIES CONDUCTING
BUSINESSES, OCCUPATIONS AND PROFESSIONS
WITHIN MASON COUNTY, KENTUCKY

WHEREAS, the Mason Fiscal Court has been faced with declining revenues, and increased costs of providing necessary government services, such increased costs relating largely to increased costs of wages to recruit and retain employees, increased costs of employee health insurance, and increased costs of participation in the County Employees Retirement System; and

WHEREAS, the Mason Fiscal Court has studied alternative means of increasing revenues or decreasing expenditures, and finds that without additional revenue sources that it may not be able to maintain or even meet its basic statutory duties with regard to operation of County government and the various obligations imposed thereon; and

WHEREAS, the Mason Fiscal Court has determined that an Occupational License Tax must be imposed within Mason County, in accordance with KRS 67.083, and KRS 67.750 to 67.795; and

NOW THEREFORE, be it ORDAINED by the Fiscal Court of Mason County, Kentucky, as follows:

#### SECTION 1. **DEFINITIONS**:

As used in this ordinance, the following terms and their derivatives shall have the following meanings unless the context clearly indicates that a different meaning is intended:

1. "Business entity" means each separate corporation, limited liability company, business

development corporation, partnership, limited partnership, registered limited liability partnership, sole proprietorship, association, joint stock company, receivership, trust, professional service organization, or other legal entity, whether designated as a profit or nonprofit organization, through which business is conducted;

- 2. "County" means the County of Mason, Kentucky, by and through its legislative body the Mason Fiscal Court.
- 3. "Compensation" means wages, salaries, commissions, or any other form of remuneration paid or payable by an employer for services performed by an employee, which are required to be reported for federal income tax purposes and adjusted as follows:
  - Included any amounts contributed by an employee to any retirement, profit sharing, or deferred compensation plan, which are deferred for federal income tax purposes under salary reduction agreement or similar arrangement, including but not limited to salary reduction arrangements under Section 401(a), 401(k), 402(e), 403(a), 403(b), 408, 414(h), or 457 of the Internal Revenue Code; and
  - (b) Include any amounts contributed by an employee to any welfare benefit, fringe benefit, or other benefit plan made by salary reduction or other payment method which permits employees to elect to reduce federal taxable compensation under the Internal Revenue Code, including but not limited to Sections 125 and 132 of the Internal Revenue Code:
- 4. "Fiscal year" means fiscal year as defined in Section 7704(a)(24) of the Internal Revenue Code;
- 5. "Employee" means any person who renders service to another person or any business entity for compensation, including an officer of a corporation and any officer, employee, or elected official of the United States, a state, or any other political subdivision of a state, or any agency of instrumentality of any one (1) or more of the above. A person classified as an independent contractor under the Internal Revenue Code shall not be considered an employee,

but mere classification of an employee as an independent contractor shall not exempt such employee unless the relationship with employer indeed meets all functional elements of independent contractor designation as determined by the Internal Revenue Code, and regulations promulgated pursuant thereto.

- 6. "Employer" means employer as defined in Section 3401(d) of the Internal Revenue Code;
- 7. "Person" shall mean every natural person, whether a resident or nonresident of the county. Whenever the word "person" is used in a clause prescribing and imposing a penalty in the nature of a fine or imprisonment, the word, as applied to a partnership or other form of unincorporated enterprise, shall mean the officers and directors thereof;
- 8. "Return" or "Report" means any properly completed and, if required, signed form, statement, certification, declaration, or any other document permitted or required to be submitted or filed with the County.
- 9. "Tax district" means any County or city with the authority to levy net profits or occupation license taxes.
  - 10. "Treasurer" refers to the office of the Mason County Treasurer.

# SECTION 2: OCCUPATION LICENSE APPLICATION REQUIRED.

1. Every person or business entity engaged in any trade, occupation, or profession, or other activity for profit or anyone subject to and required to file a return under this ordinance in Mason County shall be required to complete and execute under oath an application prescribed by the Mason County Treasurer's office. Each person or business entity shall be required to complete a separate application for each separate business before the commencement of business or in the event of a status change, other than change of address. Licensees are under a continuing

duty to notify the County Treasurer of changes of address, or the cessation of business activity, and of other changes which render inaccurate the information supplied in the completed application.

- 2. An application fee of \$50.00 is hereby imposed, and each and every application submitted to the Treasurer shall be accompanied with such application fee.
- 3. On or before June 30, 2022, commencing the year the initial application is made and continuing each year thereafter, each person or business entity engaged in any trade, occupation, or profession, or other activity for profit or anyone subject to and required to file a return hereunder shall be charged and pay an annual fee in the amount of \$50.00, in addition to any other payments required hereby.

# SECTION 3: OCCUPATIONAL LICENSE TAX PAYMENT REQUIRED:

- 1. Except as provided in Section 4 below, every person or business entity engaged in any business for profit and any person or business entity that is required to make a filing with the Internal Revenue Service or the Kentucky Revenue Cabinet shall be required to file and pay to the County an Occupational License Tax for the privilege of engaging in such activities within the County. The annual Occupational License Tax hereby imposed and levied shall be one (1.00 %) percent of all wages and compensation paid or payable in the County for work done or services performed or rendered in the County by an employee.
- 2. This ordinance does not intended to be a tax on net profits of any person, business or entity, and instead is an Occupational License tax upon any salaries, wages ,commissions, and other compensation which are earned for work done or services performed or rendered by residents and nonresidents in Mason County.
  - 3. If any business entity dissolves, ceases to operate, or withdraws from the County

during any taxable year, or if any business entity in any manner surrenders or loses its charter during any taxable year, the dissolution, cessation of business, withdrawal, or loss or surrender of charter shall not defeat the filing of returns and the assessment and collection of any Occupational License Tax for the period of that taxable year during which the business entity had business activity in the County.

#### **SECTION 4: EXEMPT ACTIVITIES.**

- 1. The Occupational License Tax imposed in this section shall not apply to the following persons or business entities:
  - (a) Any compensation received by members of the Kentucky national guard for active duty training, unit training assemblies and annual field training;
  - (b) Any compensation received by precinct workers for election training or work at election booths in state, County, and local primary, regular, or special elections; and
  - (c) Any persons engaged in agriculture business (raising crops and livestock) who employs five (5) or less full time employees, and part time employees hired from time to time for harvesting or other on-farm agricultural tasks shall be exempted and not be considered as full time employees for the purposes of this subsection. The County Treasurer is empowered to draft regulations defining full time employees for the purpose of this ordinance.

# **SECTION 5: APPORTIONMENT.**

1. When compensation is paid or payable for work done or services performed or rendered by an employee, both within and outside the County, the license tax shall be measured by that part of the compensation paid or payable as a result of work done or service performed or rendered within the County. The license tax shall be computed by obtaining the percentage which the compensation for work performed or services rendered within the County bears to the total wages and compensation paid or payable. In order for the County to verify the accuracy of a taxpayer's reported percentages under this subsection, the taxpayer shall maintain documentation

and records of work performed by employees both within and outside the County.

# **SECTION 6: EMPLOYERS TO WITHHOLD.**

- 1. Every employer making payment of compensation to an employee shall deduct and withhold upon the payment of the compensation any tax imposed against the compensation by the County. Amounts withheld shall be paid to the County in accordance as provided by this Ordinance.
- 2. Every employer required to deduct and withhold tax under this section shall, for the quarter ending after January 1 and for each quarter ending thereafter, on or before the end of the month following the close of each quarter, make a return and report to the County, and pay to the County, the tax required to be withheld under this section, unless the employer is permitted or required to report within a reasonable time after some other period as determined by the County.
- 3. Every employer who fails to withhold or pay to the County any sums required by this ordinance to be withheld and paid shall be personally and individually liable to the County for any sum or sums withheld or required to be withheld in accordance with the provisions of this section.
- 4. The County shall have a lien upon all the property of any employer who fails to withhold or pay over to the County sums required to be withheld under this section. If the employer withholds, but fails to pay the amounts withheld under this section. If the employer fails to withhold, the lien shall commence at the time the liability of the employer is assessed by the County.
- 5. Every employer required to deduct and withhold tax under this section shall annually on or before February 28 of each year complete and file on a form furnished or approved by the County a reconciliation of the Occupational License Tax withheld where compensation is paid or

payable to employees. Either copies of federal forms W-2 and W-3, transmittal of wages and tax statements, or a detailed employee listing with the required equivalent information, as determined by the County, shall be submitted.

- 6. Every employer shall furnish each employee a statement on or before January 31 of each year showing the amount of compensation and Occupational License Tax deducted by the employer from the compensation paid to the employee for payment to the County during the preceding calendar year.
- 7. An employer shall be liable for the payment of the tax required to be deducted and withheld under this section.
- 8. Officers of corporations and members of limited liability companies, or others holding equivalent positions in any business entity subject to this ordinance shall be personally and individually liable, both jointly and severally, for any tax required to be withheld from compensation paid to one or more employees of any business entity, and neither the dissolution or withdrawal of the business entity from the County, nor the cessation of holding and corporate office, shall discharge that liability of any person; provided that the personal and individual liability shall apply to each or every person holding the corporate office at the time the tax becomes or became obligated. No person shall be personally and individually liable under this subsection who had no authority to collect, truthfully account for, or pay over any tax imposed by this ordinance at the time that the taxes imposed by this ordinance become or became due.
- 9. Every employee receiving compensation in the County subject to the tax imposed under Section 3 above shall be personally liable for the tax notwithstanding the liability of employers or officers or members of business entities as established in this section above. In all cases where the employer does not withhold the tax levied under the ordinance from the

employee, such employee or employees shall be responsible for filing with the County each quarter in the same manner as if they were the employer. If an employer fails to or is not required to withhold, report, or pay the License Fee it shall become the duty of the employee to file with the County. The only employer that is not required to withhold, report, and pay the Occupational License Tax is the Federal Government including the United States Postal Service. The payment required to be made by an employee, can be made quarterly, for the periods ending March 31st, June 30th, September 30th, and December 31st of each year, or at any time the employee wishes to make an estimated payment for the year in which wages are earned. All license fees must be received by February 28th for the preceding calendar year, together with a copy of the employee's W-2 form. Employers not required to withhold, report, or pay the license fee must annually during the month of January of each year, make a return to the Occupational Tax Administrator, in which is set forth the name and social security number of each employee of the employer during the preceding calendar year, giving the amount of salaries, wages, commissions or other compensation earned during such preceding year by each such employee. This list shall include all current full time employees, part time employees, temporary employees, and terminated employees whether it be voluntary or involuntary.

# **SECTION 7: RETURNS REQUIRED.**

1. Every business entity subject to an Occupational License Tax governed by the provisions of this ordinance shall keep records, render under oath statements, make returns, and comply with rules as the County from time to time may prescribe. Whenever the County deems it necessary, the County may require a business entity, by notice served to the business entity, to make a return, render statements under oath, or keep records, as the County deems sufficient to determine the tax liability of the business entity.

#### **SECTION 8: EXTENSIONS.**

- 1. The County may grant any business entity an extension of not more than six (6) months, unless a longer extension has been granted by the Internal Revenue Service or is agreed to by the County and the business entity, for filing its return, if the business entity, on or before the date prescribed for payment of the Occupational License Tax, requests the extension and pays the amount properly estimated as its tax.
- 2. If the time for filing a return is extended, the business entity shall pay, as part of the tax, an amount equal to eight percent (8.0%) per annum simple interest on the tax shown due on the return, but not been previously paid, from the time the tax was due until the return is actually filed and tax paid to the county. A fraction of a month is counted as an entire month.

#### SECTION: REFUNDS.

- 1. Where there has been an overpayment of the amount of tax withheld under Section 6 above, a refund or credit shall be made to the employer only to the extent that the amount of the overpayment was not deducted and withheld under Section 6 by the employer.
- 2. Unless written application for refund or credit is received by the County from the employer within two (2) years from the date the overpayment was made, no refund or credit shall be allowed and any claim or action for such refund shall be barred.
- 3. An employee who has compensation attributable to activities performed outside the County, based on time spent outside the County, whose employer has withheld and remitted to this County, the Occupational License Tax on the compensation attributable to activities performed outside the County, may file for a refund within two (2) years of the date prescribed by law for the filing of a return. The employee shall provide a schedule and computation sufficient to verify the refund claim and the County may confirm with the employer the

percentage of time spent outside the County and the amount of compensation attributable to activities performed outside the County prior to approval of the refund.

#### **SECTION 10: AUDIT PROVISIONS.**

- 1. As soon as practicable after each return is received, the County may examine and audit the return. If the amount of tax computed by the County is greater than the amount returned by the business entity, the additional tax shall be assessed and a notice of assessment mailed to the business entity by the County within five (5) years from the date the return was filed, provided that there is no such limitation for failure to file a return or the filing of a fraudulent return, in which case the additional tax may be assessed at any time.
- 2. The times provided in this subsection may be extended by agreement between the business entity and the County. For the purposes of this subsection, a return filed before the last day prescribed by law for filing the return shall be considered as filed on the last day. Any extension granted for filing the return shall also be considered as extending the last day prescribed by law for filing the return.
- 3. The County may initiate a civil action for the collection of any tax or additional tax due within the time frames provided above.

#### SECTION 11: ADMINISTRATIVE PROVISIONS.

- 1. No suit shall be maintained in any court to restrain or delay the collection or payment of the tax levied by this ordinance.
- 2. The authority to refund or credit overpayments of taxes collected pursuant to this ordinance is vested exclusively in the County.

# SECTION 12: INFORMATION TO REMAIN CONFIDENTIAL.

1. No present or former employee of the County shall intentionally and without

authorization inspect or divulge any information acquired by him or her of the affairs of any person, or information regarding the tax schedules, returns, or reports required to be filed with the County or other proper officer, or any information produced by a hearing or investigation, insofar as the information may have to do with the affairs of the person's business. This prohibition does not extend to information required in prosecutions for making false reports or returns for taxation, or any other infraction of the tax laws, or in any way made a matter of public record, nor does it preclude furnishing any taxpayer or the taxpayer's properly authorized agent with information respecting his or her own return. Further, this prohibition does not preclude any employee of the County from testifying in any court, or from introducing as evidence returns or reports filed with the County, in an action for violation of a County tax laws or in any action challenging the County laws.

- 2. The County reserves the right to disclose to the Commissioner of Revenue of the Commonwealth of Kentucky or his or her duly authorized agent all such information and rights to inspect any of the books and records of the County if the Commissioner of Revenue of the Commonwealth of Kentucky grants to the County the reciprocal right to obtain information from the files and records of the Kentucky Department of Revenue and maintains the privileged character of the information so furnished. Provided, further, that the County may publish statistics based on such information in such manner as not to reveal data respecting net profits or compensation of any person or business entity.
- 3. In addition, the County is empowered to execute similar reciprocity agreements as described in subsection 2 of this section with any other taxing entity, should there be a need for exchange of information in order to effect diligent enforcement of this ordinance.

# **SECTION 13: PENALTIES.**

- 1. Every employer who fails to file a return or pay the tax on or before the date prescribed under Section (6) of this ordinance may be subject to a penalty in an amount equal to five percent (5%) of the tax due for each calendar month or fraction thereof. The total penalty levied pursuant to this subsection shall not exceed twenty-five percent (25%) of the total tax due; however, the penalty shall not be less than twenty-five dollars (\$25).
- 2. In addition to the penalties prescribed in this section, any business entity or employer shall pay, as a part of the tax, an amount equal to eight percent (8.0%) per annum simple interest on the tax shown due, but not previously paid, from the time the tax was due until the tax is paid to the County. A fraction of a month is counted as an entire month.
- 3. Every tax imposed by this ordinance, and all increases, interest, and penalties thereon, shall become, from the time the tax is due and payable, a personal debt of the taxpayer to the County.
- 4. The County may enforce the collection of the occupational tax due under section (3) of this ordinance and any fees, penalties, and interest as provided in
- 5. In addition to penalties and interest imposed hereby, the County shall be entitled to recover all court costs and reasonable attorney fees incurred by it in filing and litigating to collect any tax, penalty or interest under this Ordinance.
- 6. In addition to the penalties above, any person, business entity or employer who willfully fails to make a return, willfully makes a false return, or who willfully fails to pay taxes owing or collected, with the intent to evade payment of the tax or amount collected, or any part thereof, shall be guilty of a Class A misdemeanor.
  - 7. Any person who willfully aids or assists in, or procures, counsels, or advises the

preparation or presentation under, or in connection with, any matter arising under this ordinance of a return, affidavit, claim, or other document, which is fraudulent or is false as to any material matter, whether or not the falsity or fraud is with the knowledge or consent of the person authorized or required to present the return, affidavit, claim, or document, shall be guilty of a Class A misdemeanor.

- 8. A return for the purpose of this section shall mean and include any return, declaration, or form prescribed by the County and required to be filed with the County by the provisions of this ordinance, or by the rules of the County or by written request for information to the business entity by the County.
- 9. Any person violating the provisions of Section 12 of this Ordinance by intentionally inspecting confidential taxpayer information without authorization, shall be fined not more than five hundred dollars (\$500) or imprisoned for no longer than six (6) months, or both.
- 10. Any person violating the provisions of Section (12) of this ordinance by divulging confidential taxpayer information shall be fined not more than one thousand dollars (\$1000) or imprisoned for no more than one (1) year, or both.

# SECTION 14: USE OF OCCUPATIONAL LICENSE TAX.

All funds realized from the imposition of the Occupational License Tax shall be deposited into the Mason County Fiscal Court General Fund for allocations the Fiscal Court deems necessary. In the event that any Interlocal Agreement is entered by the Mason County Fiscal Court and any other public entity, after the enactment of this ordinance, pertaining to a joint collection of Occupational License Tax, then the funds realized from the imposition of the Occupational License Tax shall be disbursed as set first in said interlocal agreement.

# **SECTION 15: SEVERABILITY.**

Each section and each provision of each section of this Ordinance are severable, and if any provision, section, paragraph, sentence or part thereof, or application thereof to any person licensee, class or group, is held by a court of law to be unconstitutional or invalid for any reason, such holding shall not affect or impair the remainder of this ordinance, it being legislative intent to ordain and enact each provision, section, paragraph, sentence, or part thereof, separately and independently of the rest.

# SECTION 16: EFFECTIVE DATE.

This Ordinance shall become effective on the date of the first day of May, 2023.

GIVEN FIRST READING this 14th day of February, 2023.

THEREAFTER, after SECOND READING, and upon motion duly made, seconded and passed, ENACTED this 22<sup>nd</sup> day of March, 2023/

Hon. Owen J. McNeill

Judge Executive

ATTEST:

Stephanie Schumacher, Kim Muse

Mason County Clerk
Fiscal Court Clerk

PREPARED BY:

John #. Estill

Mason County Attorney